

## How safe are US Treasuries?

Rajiv Setia, US Fixed Income Strategy

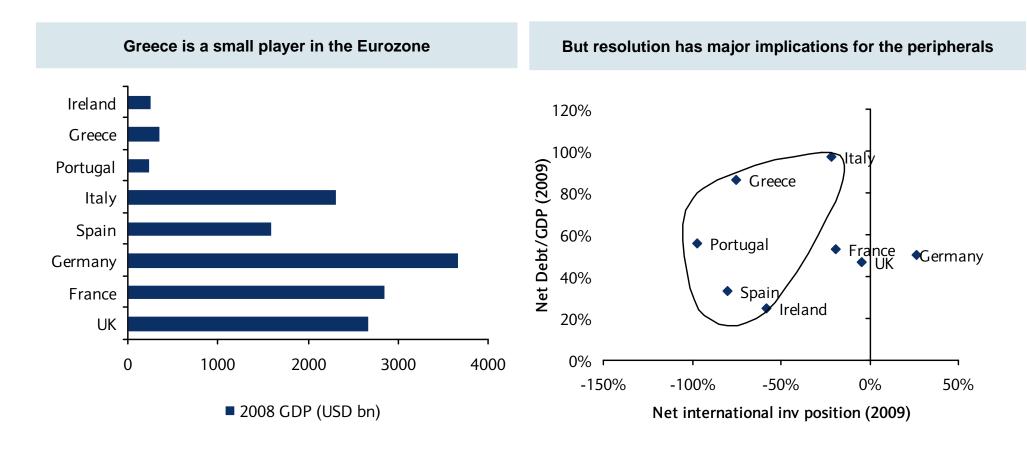
Amrut Nashikkar, US Fixed Income Strategy

Anshul Pradhan, US Fixed Income Strategy

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## Greece has focused investor attention on sovereign risk

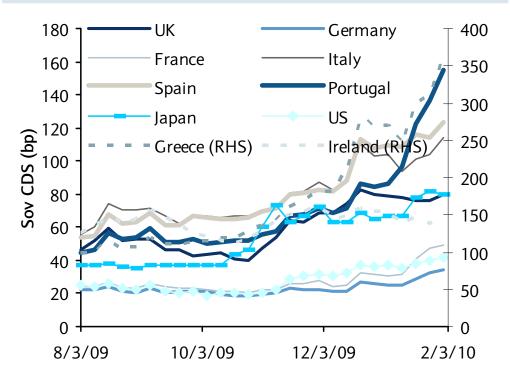


Source: Barclays Capital, Haver, OECD

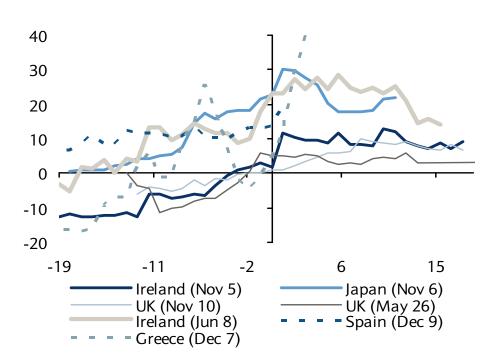


## CDS market is a useful leading indicator





#### Widening in CDS precedes negative ratings news



Source: Barclays Capital

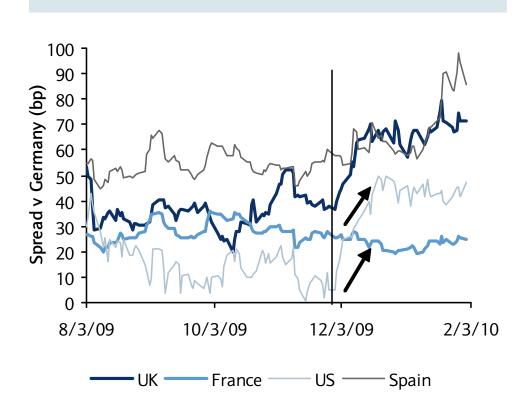


## Sovereign risk is spreading to developed economies

#### Recent widening of sovereign CDS for developed economies

#### 90 80 70 60 5y CDS (bp) 30 20 10 Aug-09 Sep-09 Oct-09 Nov-09 Dec-09 · France Germany Japan

#### Cash markets tell the same story



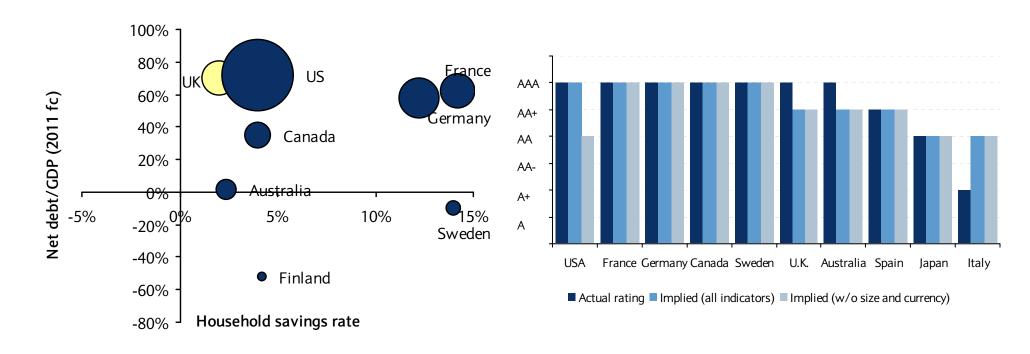
Source: Barclays Capital



# Why is the UK's AAA rating under threat while the US is seemingly immune?

On many financial metrics, the US and UK look similar – high government debt, low savings rate

Using an "implied" ratings framework provides clues



The US can finance large amounts in the international market because the US dollar is the world's reserve currency

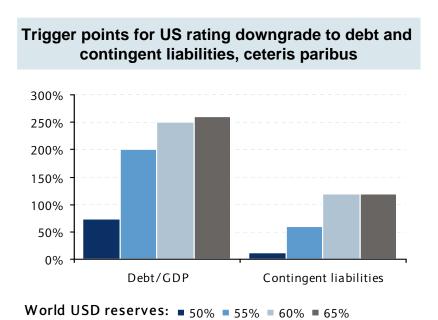
Note: Implied ratings are based on a cluster analysis of selected economic and financial indicators

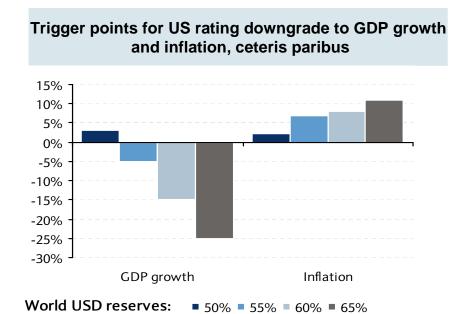
Source: Barclays Capital, OECD outlook

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# If the dollar's status is stable, the US can withstand significant fiscal deterioration





#### Combination scenario that could trigger a US rating downgrade

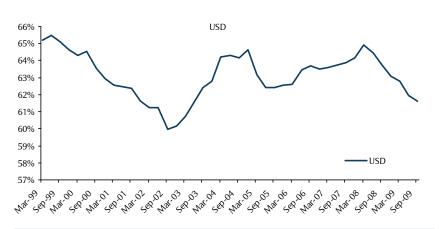
World USD reserves	Debt/GDP	Contingent liabilities	GDP growth	Inflation
55%	100%	13%	0%	3%

Source: Barclays Capital

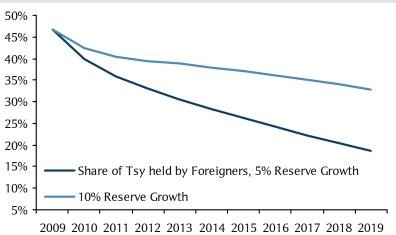


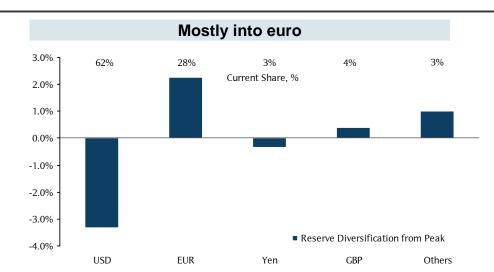
## Rapid reserve diversification leads to crowding out in the US

#### Foreign central banks diversifying away from \$

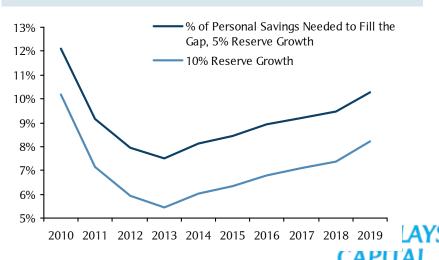


## Steady diversification reduces foreign ownership of US Treasuries





#### Putting a burden on domestic investors

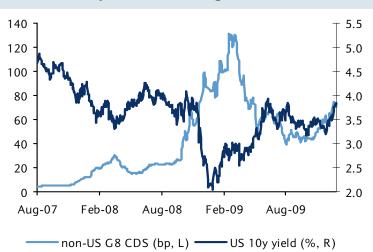


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Source: IMF, Barclays Capital

## Increased Euro sovereign risk is positive for US rates

#### US rates rally when sovereign CDS widens



	∆(US 10y rate, bp)	∆(US 10y rate, bp)	∆(US 10y rate, weekly)
Δ(Other CDS, bp)	-0.52	-0.57	-0.62
t-stat	-2.76**	-3.46**	-2.91**
Δ(US CDS, bp)	-0.10	<del>以复</del> 处	151
t-stat	-0.5	s≖g	-
Intercept	0.06	-0.10	-0.35
t-stat	0.14	-0.29	-0.29
Observations	629	629	135

#### Market has not fully priced in flight to quality potential for US



#### Reserve diversification away from Japan since it lost AAA status





## Recap

- Near term, we do not think that the US AAA rating is in danger
- Negative news about PIIGS/other European countries/Japan may lead to reserve diversification away from these countries
  - Does not appear priced in US rates
- Very different story over the medium to long term if projected fiscal deficits are realized and dollar's reserve status diminishes



## Implied and actual ratings for the top 30 countries

Country	GDP (USD Billion,2007)	S&P Rating	Implied rating
United States	13751	AAA	AAA
Japan	4385	AA	AA
China	3206	A+	A+
Cermany	3317	AAA	AAA
U.K.	2772	AAA	AA+
France	2589	AAA	AAA
Italy	2101	A+	AA
Spain	1437	AA+	AA+
Canada	1330	AAA	AAA
Brazil	1313	BBB-	BBB+
Russia	1290	BBB	BB
India	1177	BBB-	BBB-
Korea	970	Α	A+
Mexico	1022	BBB+	BBB+
Australia	821	AAA	AA+

Country	CDP (USD Billion, 2007)	S&P Rating	Implied rating
Turkey	656	BB-	BB-
Sweden	454	AAA	AAA
Indonesia	433	BB-	BB+
Switzerland	424	AAA	AAA
Poland	422	A-	A-
Norway	388	AAA	AAA
Taiwan	355	AA-	А
Austria	373	AAA	AAA
Creece	313	A-	A-
Denmark	312	AAA	AAA
South Africa	283	BBB+	BB+
Argentina	262	B-	B-
Ireland	259	AAA*	AA+
Thailand	245	BBB+	BB+
Finland	245	AAA	AAA

Implied rating is worse than actual Implied rating is better than actual

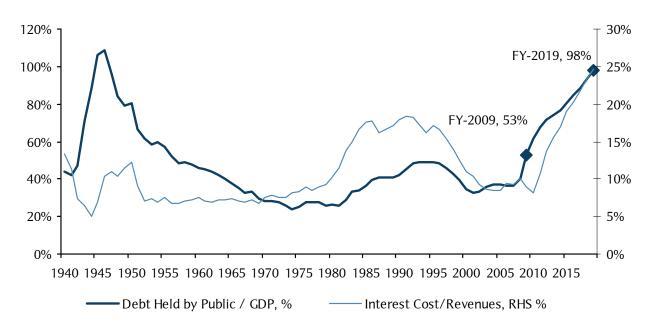




# US faces significant fiscal challenges



## Fiscal metrics on an unsustainable path



Financeability - Ability to raise debt

Affordability? - Interest costs relative to federal revenues

Reversibility?? - Political will to impose credible plan for fiscal discipline

Source: CBO, Barclays Capital. CBO Baseline has been adjusted using its own estimate of the president's policies (as of June 2009) and assuming that appropriations grow @GDP instead of inflation. Interest cost has been forecast assuming that the forward path is realized and the Treasury gradually terms out debt

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## Medium-term risks to US AAA status

#### Projecting the path of key fiscal metrics

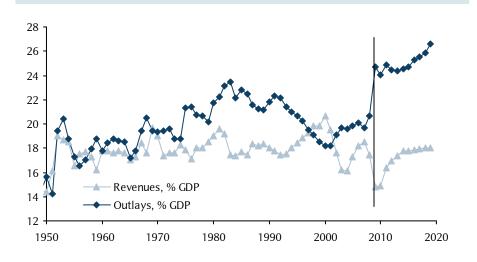
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
CBO baseline primary deficit,										
Jan-2010, \$bn	-1,142	-747	-370	-206	-79	-21	-2	47	82	27
a. EGTRRA/JGTRRA tax cut extension	0	-102	-185	-199	-210	-221	-230	-240	-250	-260
b. Other tax Provisions	-12	-67	-151	-151	-160	-165	-173	-183	-188	-194
c. Indexing the AMT to inflation	-7	-69	-31	-35	-39	-44	-50	-58	-66	-77
d. Interaction of a and c	0	-18	-39	-43	-46	-49	-52	-55	-57	-60
e. Appropriations grow @ nominal GDP	0	-9	-37	-82	-129	-170	-207	-244	-279	-315
Total primary deficit	-1,160	-1,012	-813	-715	-664	-669	-715	-733	-758	-879
Interest cost, (along the forward path)	-178	-267	-366	-449	-531	-620	-699	-788	-871	-967
Total deficits	-1,338	-1,279	-1,179	-1,165	-1,195	-1,289	-1,414	-1,520	-1,629	-1,846
Key fiscal metrics										,
Total deficit/GDP	-9%	-9%	-7%	-7%	-7%	-7%	-7%	-8%	-8%	-9%
Debt held by public/GDP	62%	68%	72%	74%	77%	80%	85%	89%	93%	98%
Interest cost/revenue	8%	11%	14%	16%	17%	19%	20%	22%	23%	25%

Source: CBO, Barclays Capital. CBO Baseline has been adjusted using its own estimate of the president's policies (as of June 2009) and assuming that appropriations grow @GDP instead of inflation. Interest cost has been forecast assuming that the forward path is realized and the Treasury gradually terms out debt

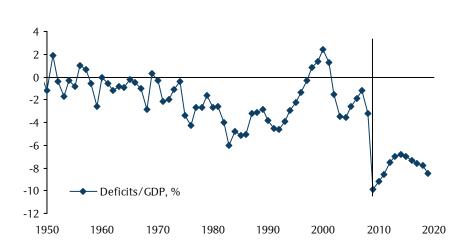


## Revenues/outlays in a historical context

#### Revenues to improve, but outlays projected to worsen



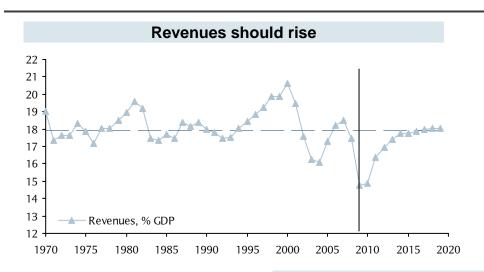
#### Improvement in deficits temporary

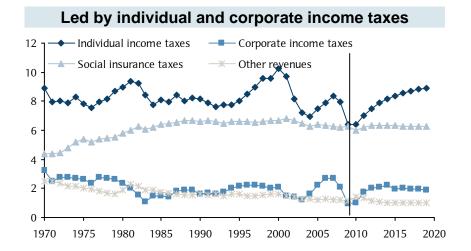






## Revenues projected to rise to historical average



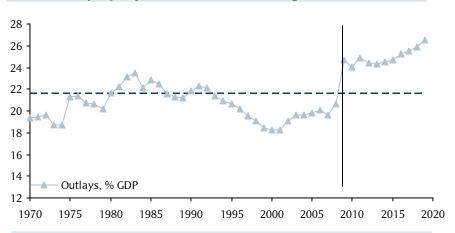


# Sustainable strong growth a way out ? 12 10 8 6 4 2 10 Real GDP Individual income taxes 1970 1975 1980 1985 1990 1995 2000 2005 2010 2015 2020

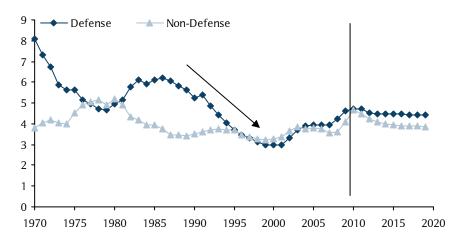


## Reduction in spending: Tough choices

#### Outlays projected to remain a high % of GDP

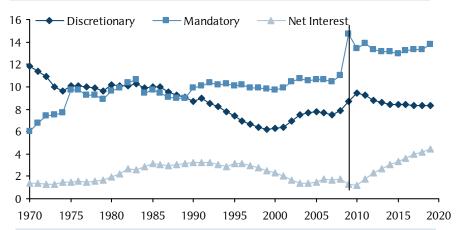


#### Reduction in discretionary spending a way out

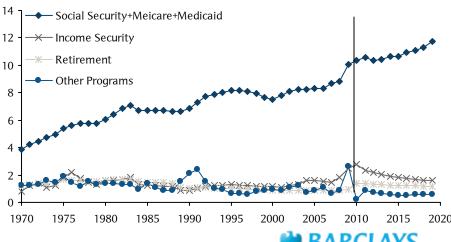


Source: CBO

#### Rising interest cost outweighs reductions



#### Limited room to manoeuvre in mandatory spending

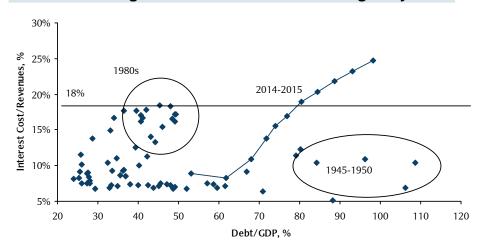


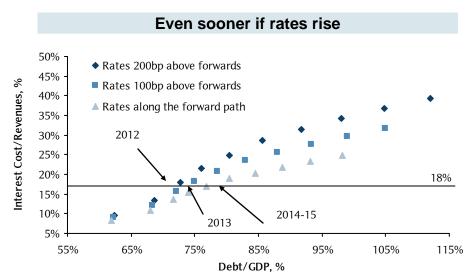


## Rising interest rates a major risk

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Key fiscal metrics										
Total deficit/GDP	-9%	-9%	-7%	-7%	-7%	-7%	-7%	-8%	-8%	-9%
Debt held by public/GDP, %	62%	68%	72%	74%	77%	80%	85%	89%	93%	98%
Interest cost/revenue	8%	11%	14%	16%	17%	19%	20%	22%	23%	25%

#### Interest coverage ratio to breach historical highs by 2015



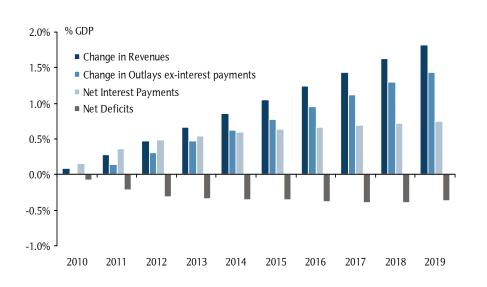


Source: CBO, Barclays Capital. CBO Baseline has been adjusted using its own estimate of the president's policies (as of June 2009) and assuming that appropriations grow @GDP instead of inflation. Interest cost has been forecast assuming that the forward path is realized and the Treasury gradually terms out debt

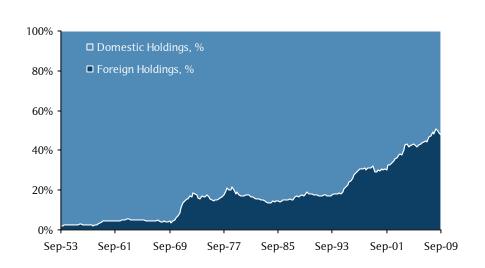


## Neither inflation nor devaluation is an option

#### Higher inflation worsens the deficit problem



#### Highly dependent on foreign investors



Source: CBO, Federal Reserve



## GSEs: No hints in the president's FY11 budget

#### Higher cumulative draw from Treasury, but lower dividend payments and no change in draws from 2012 on

														Tot	tals	
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2011- 2015	2011- 2020	
Transactions between Treasury and Fannie Mae/Freddie Mac:																
Senior Preferred Liquidity Payments to Fannie Mae/Freddie Mac		96	69	23										. 23	23	
Senior Preferred Dividend Payments from Fannie Mae/Freddie Mac		-4	-12	-18	_7	_7	, _7	, <u>-</u> 7	_7	_7	_7	· _7	7 —7	7 –44	_78	
Net Payments		91	57	5	-7	_7	7 _7	7 _7	_7	_7	-7	7 _7	7 _7	7 –21	_55	

- Released February 1, the president's FY11 budget raises more questions than it answers
- Peak cumulative draw amount is \$188bn, up from the year-ago estimate of \$173bn
  - Assumes no paydowns of this amount in 2012 and beyond conservatorship lasts indefinitely
  - Dividend payments reduce from \$18bn/yr in 2011 (or about 10%) to \$7bn/yr thereafter
  - Implies a cut in the coupon to below 4%
- We believe further losses are in store for FNM/FRE; our base case is for \$230bn combined

"The Administration continues to monitor the situation of the GSEs closely and will continue to provide updates on considerations for longer term reform of Fannie Mae and Freddie Mac as appropriate."

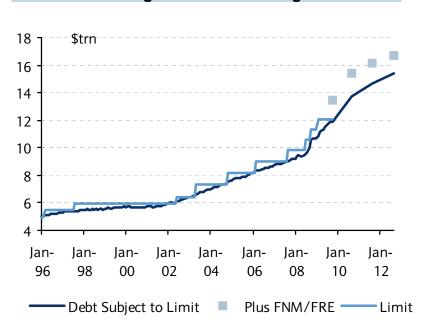
- From p.352, Credit and Insurance, Analytical Perspectives, Budget of the US Government for FY 2011



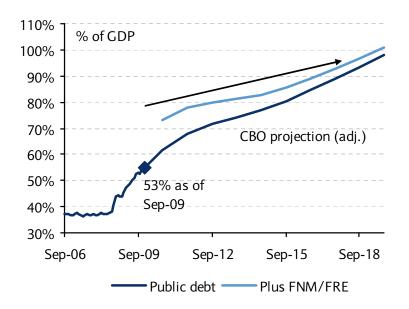
## Insurmountable losses, but receivership is not an option yet

- Full government ownership would place the GSEs on the government balance sheet
  - •if explicitly guaranteed, debt will be subject to the borrowing limit, which could be politically infeasible
  - •Projected deficits in 2010-15 will already require a politically risky increase in the borrowing limit

#### Debt ceiling becomes a limiting factor



#### Worsening debt/GDP ratio threatens AAA rating status of US





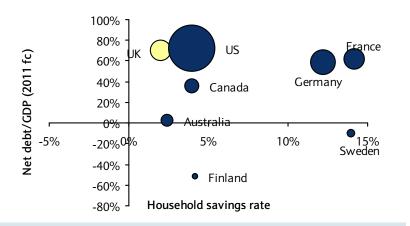


# Market implications



## A steeper Treasury curve: Sovereign risk and supply demand imbalance

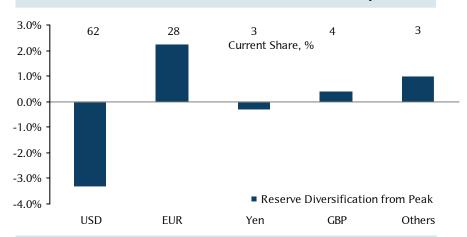
#### Underweight countries with higher sovereign risk



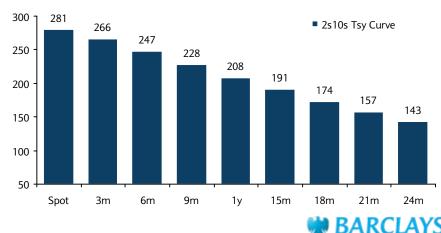
#### Supply-demand imbalance also favors steepeners

Ex-Ante Demand	Total
Overseas	+600
Banks	+300
Households	+600
Pension allocation	+100
Total ex-ante demand	1,600
Total net term FI supply	2,640
Imbalance	-1,040

#### **Reverse diversification favors US curve steepeners**



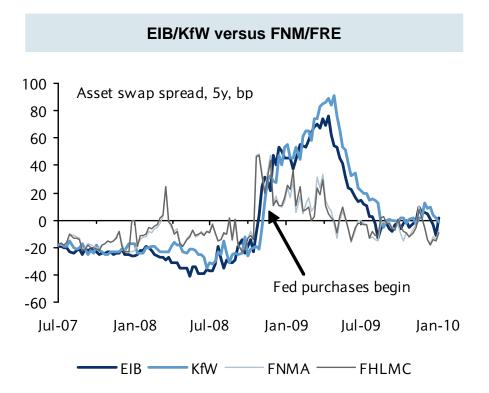
#### Market is priced for a flatter curve





## Greener pastures across the pond

• Fundamentally, EIB/KfW should trade through FNM/FRE; US sovereign risk is being underpriced



Foreign	<b>GGB</b>	versus	<b>TLGP</b>
ı orcığır	COD	VCISUS	ILUI

	GGB ASW	Sover	eign CDS
bp	<b>3</b> y	3у	5y
US	-10 (FRE)	41	43
	0 (TLGP)		
UK	37	65	82
France	7	42	50
Germany	-3 (KfW)	29	35
Netherlands	25	26	34
Sweden	24	35	49
Australia	21	46	54

Source: Barclays Capital

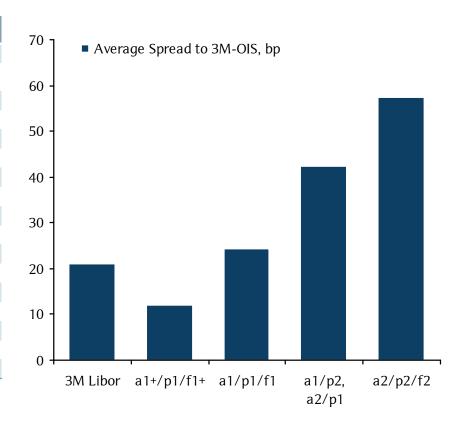


## Front-end swap spreads: Widening in the Libor-OIS basis

# Banking ratings are supported by expectations of sovereign support

	S&P	
Entity	Rating	Standalone
	(ICR)	(SACP)
Credit Suisse	A+	A+
JP Morgan	A+	A+
BNP Paribas	AA	AA
Deutsche Bank	A+	A+
Goldman Sachs	Α	BBB+
Societe Generale	A+	A+
Morgan Stanley	Α	BBB
UBS	A+	A-
Citigroup	Α	BBB-
Bank of America	Α	BBB
Nomura	BBB+	BBB+
Wells Fargo	AA-	AA-
HSBC	AA-	AA-
Lloyds	Α	BBB-
RBS	Α	BBB-

# Potential widening in Libor-OIS basis in the absence of government support



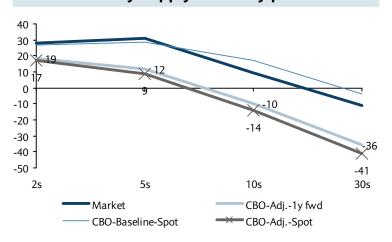
Source: Barclays Capital, CBO



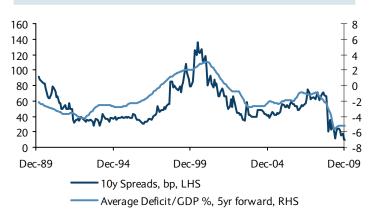
## Long-end swap spreads should drift tighter: Treasury supply and related sovereign risk

- Long end spreads could drift further into negative territory as supply of government paper remains high.
- Sovereign risk also argues for tighter long-end spreads as investors question the creditworthiness of long-dated government paper
- Negative long end spreads would force Libor issuers in the front end of the curve.

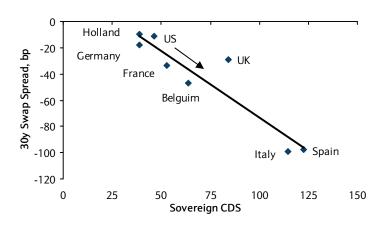
#### Treasury supply modestly priced



#### **Embedded Treasury supply expectations**



#### Long-end spreads and sovereign CDS





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